

Message Text

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ACTION EUR-10

INFO OCT-01 IO-03 ISO-00 ACDA-10 CIAE-00 DODE-00 PM-03

H-01 INR-10 L-02 NSAE-00 NSC-07 PA-01 RSC-01 PRS-01

SP-02 SS-14 USIA-04 SAJ-01 TRSE-00 CU-03 OIC-01 DRC-01

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R 081405Z OCT 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 8645

INFO/ALL CSCE CAPS 199

AMEMBASSY OSLO

USNMR SHAPE

USCINCEUR

USLO SACLANT NORFOLK VA

USDOCOSOUTH

CINCLANT

US DEL SALT TWO GENEVA 19

C O N F I D E N T I A L GENEVA 6271

E.O. 11652: N/A

TAGS: CSCE, PFOR, PARM

SUBJECT: CSCE: CONFIDENCE BUILDING MEASURES

1. AFTER SEVERAL WEEKS OF INCONCLUSIVE DISCUSSION OF OTHER ISSUES, SUB-COMMITTEE ON MILITARY SECURITY RETURNED ON OCTOBER 7 TO QUESTION OF PRIOR NOTIFICATION OF MANEUVERS AND MADE SOME PROGRESS WITH REGARD TO THE ISSUE OF AREA OF APPLICABILITY. SUB-COMMITTEE AGREED INFORMALLY TO FORMULATE THIS PROVISION IN TWO SENTENCES: THE FIRST TO STATE A GENERAL PRINCIPLE AND THE SECOND TO STIPULATE SPECIFIC EXCEPTIONS TO THIS PRINCIPLE. SUB-COMMITTEE ALSO AGREED INFORMALLY ON FOLLOWING TEXT OF FIRST SENTENCE: "NOTIFICATION (NATURE OF COMMITMENT) GIVEN OF MAJOR MILITARY MANEUVERS WHICH TAKE PLACE ON THE TERRITORY OF ANY PARTICIPATING STATE IN EUROPE AS WELL AS, IF

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APPLICABLE, IN THE ADJOINING/ADJACENT SEA AREA AND AIR

SPACE."

2. IN SUB-COMMITTEE PARLANCE, THIS TEXT IS REGARDED AS "MENTALLY REGISTERED", A STEP SHORT OF PROVISIONAL REGISTRATION. YUGOSLAVS AND ROMANIANS RESERVED THEIR POSITION ON THE PHRASE "IF APPLICABLE" AND CYPRUS RESERVED ON PHRASE "IN EUROPE". CHOICE BETWEEN "ADJOINING" AND "ADJACENT" WAS DEFERRED FOR FURTHER STUDY. MORE SIGNIFICANT, HOWEVER, IS FACT THAT SOVIET REP (AMB MENDELEVICH) WAS ABLE TO AGREE TO THIS SENTENCE AS IT STANDS SUBJECT TO UNDERSTANDING THAT FOLLOWING SENTENCE WOULD STIPULATE EXCEPTIONS. NEGOTIATION OF THE FORMULATIONS COVERING THESE EXCEPTIONS IS CERTAIN TO BE ARDUOUS, AND SOVIETS HAVE NOT YET INDICATED WHAT SPECIFIC PROVISIONS THEY HAVE IN MIND, PARTICULARLY AS FAR AS USSR TERRITORY IS CONCERNED. NONETHELESS, THEIR INFORMAL AGREEMENT TO STIPULATE, IN THE FIRST SENTENCE, THAT THE AREA OF APPLICABILITY SHOULD IN PRINCIPLE BE "EUROPE" MARKS A DEPARTURE FROM THEIR PREVIOUS INSISTENCE ON BORDER ZONES AS A GENERAL RULE. AS SUCH, IT IS AT LEAST A SMALL STEP IN THE DIRECTION OF THE NATO CONCEPTUAL APPROACH TO THE PROBLEM OF AREA OF APPLICABILITY.

3. WILL BE RECALLED THAT THE TEXT OF THE FIRST SENTENCE CITED ABOVE IS ESSENTIALLY THE SAME AS THAT PROPOSED BY THE UK IN JUNE (GENEVA 4121). AS WE REPORTED AT THAT TIME (GENEVA 4319), IT PROTECTS THE POSITION OF THE US (SHARED BY THE UK AND USSR) THAT INDEPENDENT AIR AND NAVAL MANEUVERS NOT BE SUBJECT TO NOTIFICATION BECAUSE IT SPECIFIES THAT MAJOR MILITARY MANEUVERS INVOLVING ADJOINING OR ADJACENT AIR AND NAVAL SPACE WOULD BE NOTIFIED ONLY "IF APPLICABLE". AS UK HAS EXPLAINED AT SUB-COMMITTEE, APPLICABILITY WOULD DEPEND UPON THE DEFINITION, IN A PRECEDING PROVISION, OF "MAJOR MILITARY MANEUVERS". COMMITTEE IS STILL FAR FROM REACHING CONSENSUS ON SUCH A DEFINITION, BUT US DEL WILL, OF COURSE, CONTINUE TO OPPOSE ANY INCLUSION OF INDEPENDENT AIR AND NAVAL MANEUVERS IN THAT DEFINITION. AS FOR CHOICE BETWEEN "ADJOINING" AND "ADJACENT", SEVERAL NATO ALLIES APPEAR TO FAVOR THE FORMER; WE WOULD

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APPRECIATE RECEIVING DEPT'S VIEWS. DALE

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